

## Message Text

CONFIDENTIAL

PAGE 01 STATE 148408  
ORIGIN AF-10

INFO OCT-01 EUR-12 EA-10 ISO-00 IO-13 SIG-03 CIAE-00  
INR-10 NSAE-00 INRE-00 SS-15 SSO-00 NSCE-00 SP-02  
PM-05 DODE-00 EB-08 OMB-01 TRSE-00 /090 R

DRAFTED BY AF/C:LWSWING/DJUNIOR  
APPROVED BY AF:RMOOSE  
IO:CWMAYNES  
UNA:JTEFFT  
AF:LWALKER  
-----034094 121819Z /50

O R 121656Z JUN 78  
FM SECSTATE WASHDC  
TO OAU COLLECTIVE IMMEDIATE  
AMEMBASSY ROME IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY THE HAGUE IMMEDIATE  
AMEMBASSY TOKYO IMMEDIATE  
AMEMBASSY LISBON IMMEDIATE  
AMEMBASSY MADRID IMMEDIATE  
INFO AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS

C O N F I D E N T I A L STATE 148408

E.O. 11652: GDS

TAGS: CG, EAID, EFIN, PINS, MOPS

SUBJECT: BRIEFING HOST OFFICIALS ON PARIS MEETING ON ZAIRE

REF: (A) STATE 140672 (NOTAL)  
(B) STATE 140847 (NOTAL)  
(C) STATE 137343 (NOTAL)  
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1. AS PART OF CONTINUING CONSULTATIVE PROCESS, DEPARTMENT  
WISHES TO SHARE WITH OFFICIALS YOUR HOST GOVERNMENT OUR  
GENERAL VIEWS AND APPROACHES TO PROBLEMS OF ZAIRE, IN  
CONTEXT OF JUNE 5 MEETING IN PARIS (WHICH TOOK UP BOTH  
ECONOMIC AND SECURITY ASPECTS) AND OF UPCOMING JUNE 13-14  
MEETING IN BRUSSELS CONCERNING THE ECONOMY.

2. BESIDES DISCUSSIONS SOME ADDRESSEES HAVE HAD LOCALLY, WE HAVE USED THE VISITS OF PRESIDENTS KAUNDA AND SENGHOR TO EXPLAIN OUR CURRENT STRATEGY TOWARD ZAIRE AND ITS RELATIONSHIP TO OUR OVERALL POLICY IN AFRICA. GIVEN THEIR KEY IMPORTANCE TO THESE BROADER INITIATIVES IN SOUTHERN AFRICA AND ELSEWHERE ON THE CONTINENT, WE HAVE BEEN IN TOUCH VIA SPECIAL MESSAGES WITH BOTH NYERERE, WHO WROTE

THE PRESIDENT ON JUNE 1, AND THE NIGERIAN GOVERNMENT, WHO SOUGHT TO PLAY A MEDIATING ROLE BETWEEN ZAIRE AND ANGOLA FOLLOWING THE FIRST SHABA CONFLICT IN 1977.

3. ADDRESSEES SHOULD SEEK APPOINTMENT WITH HOST GOVERNMENT OFFICIALS, AT THE HIGHEST LEVEL YOU DEEM APPROPRIATE AND PRODUCTIVE, TO MAKE THESE POINTS -- IF POSSIBLE PRIOR TO THE CONVENING OF THE BRUSSELS MEETING ON ZAIRE JUNE 13-14. ANY REACTIONS YOU REPORT TO THE DEPARTMENT SHOULD ALSO BE REPEATED FOR INFO TO THE US DELEGATION TO THE BRUSSELS MEETING.

4. TALKING POINTS FOLLOW:

-- (FOR ADDRESSEES WHO HAVE PREVIOUSLY CONSULTED WITH HOST GOVERNMENT ON THE ZAIRE QUESTION): AS YOU RECALL, WE CONSULTED EARLIER TO INFORM YOU OF OUR RATIONALE AND IN-CONFIDENTIAL

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TENTIONS IN PROVIDING LIMITED -- LARGELY AIRLIFT -- SUPPORT TO THE INITIAL AIR RESCUE OPERATION BASED ON HUMANITARIAN CONSIDERATIONS; AND SUBSEQUENTLY IN CONSIDERATION OF THE IMMEDIATE SECURITY SITUATION IN SHABA FOLLOWING THE KATANGAN ATTACK.

-- AT PARIS JUNE 5 WE MET TO CONSIDER HOW SECURE CONDITIONS MIGHT BE RESTORED TO SHABA. IN THIS CONTEXT WE ALSO EXPLORED IN A PRELIMINARY FASHION HOW EACH OF US MIGHT FIT INTO SUCH A RECOVERY AND REFORM EFFORT AS IS LIKELY TO BE REQUIRED. THE MEETING WAS EXPLORATORY AND NO COMMITMENTS WERE MADE.

-- ON SECURITY, THERE WAS AN EXCHANGE OF VIEWS, AT FRENCH BEHEST, ON THE QUESTION OF A LARGER PAN-AFRICAN FORCE OF A WIDER AND MORE PERMANENT CHARACTER; THE QUESTION OF CONTINUING SUPPORT FOR THE AFRICAN TROOP CONTINGENTS IN SHABA; AND THE SPECIAL GISCARD FUND FOR AFRICA.

-- HOWEVER, WE AND MOST OTHERS CONTINUED TO INDICATE THAT WE DID NOT FAVOR THESE LARGER PROPOSALS, AND NO DECISIONS WERE TAKEN ON THEM. AS WE HAVE TOLD OUR CONGRESS AND

STATED PUBLICLY, OUR SUPPORT OF AFRICAN FORCES IS LIMITED TO THE IMMEDIATE CRISIS SITUATION IN SHABA, AND WE HAVE NO THOUGHT OF SUPPORT FOR AN AFRICAN MUTUAL DEFENSE FORCE. ANY WIDER INVOLVEMENT BY US WOULD REQUIRE HIGH LEVEL POLICY DECISIONS AND CLOSE CONSULTATION WITH OUR AFRICAN AND EUROPEAN FRIENDS, AS WELL AS WITH THE AMERICAN CONGRESS.

-- ON THE ECONOMIC SIDE, IT WAS NECESSARY TO FOCUS AT PARIS, IN THE FIRST INSTANCE, ON THE IMMEDIATE ESSENTIAL IMPORT AND OTHER REQUIREMENTS IN THE WAKE OF THE KATANGAN ATTACK. WE HAD A GOOD EXCHANGE OF VIEWS AND OF ESTIMATES OF BALANCE OF PAYMENTS AND OTHER SHORTFALLS.

-- THESE ECONOMIC FIGURES ARE BEING USED IN PREPARATION  
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FOR THE BRUSSELS MEETING, WHERE THEY WILL BE FURTHER REFINED AND ADJUSTED. ZAIRIAN REPRESENTATIVES AND THE INTERNATIONAL FINANCIAL INSTITUTIONS, WHO WILL ALSO BE PRESENT, WILL FURNISH THEIR OWN ASSESSMENTS OF THE ECONOMIC/FINANCIAL SITUATION AND RECOMMENDATIONS FOR RECOVERY.

-- SPECIFIC CONSIDERATION IS BEING GIVEN TO ZAIRE'S EMERGENCY IMPORT REQUIREMENTS AT THE BRUSSELS MEETING, WHICH WAS ORIGINALLY SCHEDULED -- PRIOR TO SHABA II -- TO CONSIDER EXCLUSIVELY THE MOBUTU PLAN FOR ECONOMIC RECOVERY AND REFORM.

-- THROUGHOUT THE PARIS DISCUSSIONS THERE WAS A STRONG CONSENSUS THAT FOR ANY ECONOMIC RECOVERY PROGRAM TO BE EFFECTIVE, IT MUST BE TIED TO A SUBSTANTIAL MEASURE OF REFORM IN ALL AREAS, NOT MERELY ECONOMIC. DISCUSSIONS ARE CONTINUING AMONG THE GOVERNMENTS REPRESENTED AT PARIS AS TO WHAT WOULD CONSTITUTE REFORMS SUFFICIENT TO ASSURE BENEFICIAL AND EFFECTIVE USE OF SUCH ADDITIONAL ASSISTANCE AS MAY BE RECOMMENDED. WE ARE PLANNING A JOINT DEMARCHE TO MOBUTU PRIOR TO THE BRUSSELS MEETING.

5. YOU SHOULD ALSO MAKE THE FOLLOWING POINTS TO YOUR HOST GOVERNMENT INTERLOCUTEURS:

-- IT IS OUR VIEW THAT AS LONG AS THE UNSTABLE BORDER SITUATION EXISTS IN WHICH THE KATANGANS ARE ABLE TO ATTACK ZAIRE'S VITAL INFRASTRUCTURE AND POPULACE IN SHABA, SECURITY AND ECONOMIC MEASURES WILL HAVE TO BE AUGMENTED BY DIPLOMATIC EFFORTS TO MEDIATE BETWEEN ZAIRE AND ANGOLA.

-- A LONG-TERM SOLUTION LIES IN ARRIVING AT ARRANGEMENTS  
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WHEREBY PEOPLES ON BOTH SIDES OF THE ZAIRIAN/ANGOLAN  
BORDER WILL BE ABLE TO LIVE IN PEACEFUL CONDITIONS, FREE  
OF EXTERNAL PRESSURES AND INFLUENCE.

-- WE RECALL THE EFFORTS THE NIGERIAN GOVERNMENT MADE  
AFTER THE SHABA INVASION OF 1977, AND THE MORE RECENT  
ATTEMPT CONGO BRAZZAVILLE MADE TO BRING ZAIRE AND ANGOLA  
TOGETHER IN BRAZZAVILLE IN JANUARY 1978.

-- IN THIS REGARD WE WOULD WELCOME THE VIEWS OF THE HOST  
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EFFECT POSITIVELY THE BORDER SITUATION BETWEEN ZAIRE AND  
ANGOLA. VANCE

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ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

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DRAFTED BY: IO/UNA:JFTEFFT

APPROVED BY: IO/UNA:JFTEFFT

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O 132325Z JUN 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK IMMEDIATE 0000

C O N F I D E N T I A L STATE 148408

FOR AMBASSADOR YOUNG FROM UNA

FOLLOWING REPEAT STATE 148408 SENT ACTION OAU COLLECTIVE  
ROME, OTTAWA, THE HAGUE, TOKYO, LISBON, MADRID INFO PARIS,  
LONDON, BONN, BRUSSELS 12 JUN 78

QUOTE C O N F I D E N T I A L STATE 148408

E.O. 11652: GDS

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MEETING IN BRUSSELS CONCERNING THE ECONOMY.

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ATTEMPT CONGO BRAZZAVILLE MADE TO BRING ZAIRE AND ANGOLA TOGETHER IN BRAZZAVILLE IN JANUARY 1978.

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UNQUOTE CHRISTOPHER

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** ECONOMIC CONDITIONS, MEETINGS, DEBRIEFINGS, POLITICAL SITUATION, MILITARY PLANS, NEGOTIATIONS, FOREIGN POLICY POSITION  
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**Status:** NATIVE  
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**TAGS:** EAID, EFIN, PINS, MOPS, CG, US  
**To:** OAU COLLECTIVE ROME MULTIPLE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
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US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014